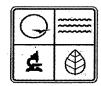
STATE OF MISSOURI

DEPARTMENT OF NATURAL RESOURCES

MISSOURI AIR CONSERVATION COMMISSION



PERMIT TO CONSTRUCT

Under the authority of RSMo 643 and the Federal Clean Air Act the applicant is authorized to construct the air contaminant source(s) described below, in accordance with the laws, rules and conditions as set forth herein.

Permit Number:

012006-019

Project Number: 2005-05-062

Owner:

Great Plains Energy

Owner's Address:

1201 Walnut Street, Kansas City, MO 64141

Installation Name:

Kansas City Power & Light Company - latan Generating Station

Installation Address: 20250 Highway 45 North, Weston, MO 64098

Location Information: Platte County, S31, T54N, R36W

Application for Authority to Construct was made for:

Installation of a pulverized coal boiler and associated pollution control equipment (latan Unit 2), a fueloil fired auxiliary boiler, emergency fire pumps, a fuel oil storage tank and a combustion by-product landfill. Modification of an existing electrical utility steam generating unit (latan Unit 1) to upgrade the pollution control system and increase the heat input rate. This review was conducted in accordance with Section (8), Missouri State Rule 10 CSR 10-6.060, Construction Permits Required.

	Standard Co	onditions (on reve	erse) are applica	ble to this permit.		
\mathbf{M}	Standard Co	onditions (on reve	erse) and Specia	ll Conditions are a	pplicable to this pe	rmit.

JAN 3 1 2006

EFFECTIVE DATE

DIRECTOR OR DESGNEE

DEPARTMENT OF NATURAL RESOURCES

STANDARD CONDITIONS:

Permission to construct may be revoked if you fail to begin construction or modification within eighteen months from the effective date of this permit. The permittee should notify the Air Pollution Control Program if construction or modification is not started within eighteen months after the effective date of this permit, or if construction or modification is suspended for one year or more.

You will be in violation of 10 CSR 10-6.060 if you fail to adhere to the specifications and conditions listed in your application, this permit and the project review. In the event that there is a discrepancy between the permit application and this permit, the conditions of this permit shall take precedence. Specifically, all air contaminant control devices shall be operated and maintained as specified in the application, associated plans and specifications.

You must notify the Air Pollution Control Program of the anticipated date of start up of this (these) air contaminant sources(s). The information must be made available not more than 60 days but at least 30 days in advance of this date. Also, you must notify the Department of Natural Resources Regional office responsible for the area within which you are located with 15 days after the actual start up of this (these) air contaminant source(s).

A copy of this permit and permit review shall be kept at the installation address and shall be made available to Department of Natural Resources' personnel upon request.

You may appeal this permit or any of the listed special conditions to the Administrative Hearing Commission (AHC), P.O. Box 1557, Jefferson City, Missouri 65102, as provided in RSMo 643.075.6 and 621.250.3. If you choose to appeal, you must file a petition with the AHC within thirty days after the date this decision was mailed or the date it was delivered, whichever date was earlier. If any such petition is sent by registered mail or certified mail, it will be deemed filed on the date it is sent by any method other than registered mail or certified mail, it will be deemed filed on the date it is received by the AHC.

If you choose not to appeal, this certificate, the project review, your application and associated correspondence constitutes your permit to construct. The permit allows you to construct <u>and</u> operate your air contaminant sources(s), but in no way relieves you of your obligation to comply with all applicable provisions of the Missouri Air Conservation Law, regulations of the Missouri Department of Natural Resources and other applicable federal, state and local laws and ordinances.

The Air Pollution Control Program invites your questions regarding this air pollution permit. Please contact the Construction Permit Unit at (573) 751-4817. If you prefer to write, please address your correspondence to the Air Pollution Control Program, P.O. Box 176, Jefferson City, Missouri 65102-0176, attention: Construction Permit Unit.

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The permittee is authorized to construct and operate subject to the following special conditions:

The special conditions listed in this permit were included based on the authority granted the Missouri Air Pollution Control Program by the Missouri Air Conservation Law (specifically 643.075) and by the Missouri Rules listed in Title 10, Division 10 of the Code of State Regulations (specifically 10 CSR 10-6.060). For specific details regarding conditions, see 10 CSR 10-6.060 paragraph (12)(A)10. "Conditions required by permitting authority."

Kansas City Power & Light Company – Iatan Generating Station S31, T54N, R36W, Platte County, Missouri

- 1. Specifications, Operating Limits and Emission Limits for Coal Storage and Handling.
 - A. The coal storage pile footprint area (active and in-active storage) shall not exceed 25.3 acres.
 - B. The rail car unloading rate shall not exceed 4,000 tons of coal per hour, averaged over the duration of a train-set unloading event.
 - C. Required Pollution Control Techniques and Equipment. The following conditions represent best available control technology (BACT) for coal storage and handling.
 - 1) Particulate emissions from rail car unloading shall be controlled by a baghouse.
 - 2) A water/chemical dust suppressant mixture shall be applied to the coal at a point between the rail car unloading hopper and the transfer tower.
 - 3) Kansas City Power & Light Company (KCPL) shall periodically add water and/or chemical dust suppressant to the top of the coal storage pile. A system shall be designed, constructed and operated to allow for distribution of water and/or chemical dust suppressant over the top of the coal storage pile. The use of truck-mounted pumps is acceptable provided that this method is capable of effective distribution over all areas of the storage pile.
 - 4) Coal conveyance and transfer systems shall be enclosed and vented to a baghouse. For any portions of the coal conveyance system that can not be enclosed and vented to a baghouse, KCPL must receive prior written authorization from the Air Pollution Control Program for an alternate control method prior to startup.
 - A telescoping chute shall be used to drop coal from conveying equipment to the storage pile and the free fall distance from the end of the chute to the top of the coal pile shall be less than ten (10) feet.

The permittee is authorized to construct and operate subject to the following special conditions:

- 6) Particulate emissions from coal crushing and transfer operations shall be controlled by a baghouse.
- 7) Particulate emissions from the pulverized coal storage silos shall be controlled by a baghouse.
- 8) Housekeeping measures such as sweeping, water washing and vacuuming shall be used to clean equipment, structures and pavement to prevent or minimize generation of fugitive particulate emissions to the extent practicable.
- D. Coal storage, handling and processing shall be conducted in compliance with 40 CFR Part 60, Subpart Y, *Standards of Performance for Coal Preparation Plants*, as incorporated in 10 CSR 10-6.070.
- E. Coal storage, handling and processing operations shall be conducted in compliance with 10 CSR 10-6.170, Restriction of Particulate Matter to the Ambient Air Beyond the Premises of Origin.
- 2. Specifications, Operating Limits and Emission Limits for latan Unit 1 (pulverized coal boiler and the associated pollution control equipment).
 - A. The Unit 1 boiler shall utilize a low-sulfur (less than 1.4 lbs /MMBTU) subbituminous coal as the primary fuel. The heat input to the boiler shall not exceed 7,800 million British Thermal Units (MMBTU) per hour. No. 2 fuel oil with a sulfur content of less than 0.05 percent shall be used for light off, startup and flame stabilization. No other fuels shall be used without receiving prior written authorization from the Air Pollution Control Program.
 - B. KCPL shall install and effectively operate an SCR unit for the Unit 1 boiler. At least 120 days prior to initial startup, KCPL shall submit to the Air Pollution Control Program design specifications and an operations and maintenance manual for the SCR unit to include the following:
 - 1) Catalyst type, volume and pitch;
 - 2) Catalyst vendor;
 - 3) Catalyst bed elevation and layout drawings;
 - 4) Piping and instrumentation diagrams for the catalyst beds and the ammonia injection system;
 - 5) Process flow diagrams;
 - 6) Anticipated inlet NO_x rate;
 - 7) Anticipated ammonia injection rate;
 - 8) Anticipated ammonia slip;
 - 9) Anticipated flue gas temperatures through the SCR unit;

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The permittee is authorized to construct and operate subject to the following special conditions:

- 10) A description of catalyst monitoring and replacement procedures;
- 11) A description of ammonia and NO_x monitoring equipment and procedures; and
- 12) A description of equipment and procedures that will be utilized to prevent or minimize masking, plugging, poisoning, accumulation of sulfates or other deterioration in catalyst performance.
- C. KCPL shall install and effectively operate a flue gas desulfurization system (wet scrubber) for the Unit 1 boiler. At least 120 days prior to initial startup, KCPL shall submit to the Air Pollution Control Program design specifications, process flow diagrams, elevation and layout drawings and an operations and maintenance manual for the flue gas desulfurization system.
- D. KCPL shall install and effectively operate a fabric filtration system (baghouse(s)) for the Unit 1 boiler. At least 120 days prior to initial startup, KCPL shall submit to the Air Pollution Control Program design specifications, process flow diagrams, elevation and layout drawings and an operations and maintenance manual for the fabric filtration system.
- E. The following emission limits apply to the stack that is associated with the modified Unit 1 pulverized coal boiler and associated pollution control equipment. KCPL shall not exceed the following emission limits:
 - 1) Nitrogen Oxides (NO_x) 0.10 lbs/MMBTU, based on a 30 day rolling average.
 - 2) Sulfur Dioxide (SO₂) 0.10 lbs/MMBTU, based on a 30 day rolling average.
 - 3) $SO_2 4,212$ lbs/hr, based on a 24-hour rolling average.
 - 4) $SO_2 6,630$ lbs/hr, based on a 3-hour block average.
 - 5) Particulate Matter Less Than Ten Microns in Aerodynamic diameter (PM_{10}) 0.0244 lbs/MMBTU, based on a 30 day rolling average. This limit includes both filterable and condensable particulate matter.
 - 6) Filterable $PM_{10} 0.014$ lbs/MMBTU, based on a 3-hour rolling average.
 - 7) Filterable Particulate Matter 0.015 lbs/MMBTU, based on a 3-hour rolling average.
 - 8) Opacity 20 percent (6-minute average), except for one 6-minute period per hour of not more than 27 percent.
 - 9) Carbon Monoxide (CO) 0.16 lbs/MMBTU, based on a 30 day rolling average.
 - 10) Volatile Organic Compounds (VOC) 0.0036 lbs/MMBTU, test

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The permittee is authorized to construct and operate subject to the following special conditions:

method average.

11) Vapor Phase Mercury – KCPL shall comply with the following three (3) limits:

a) 39 X 10⁻⁶ lbs/gross MWh, based on a rolling annual average;

b) The federally established emission limitation applicable to this unit; and,

c) 210 lbs/year, total for Unit 1 and Unit 2, based on a rolling annual average.

12) Sulfuric Acid Mist (H₂SO₄) – 7.96 X 10⁻³ lbs/MMBTU, test method average – or the limit established by Special Condition 22, whichever is lesser.

13) Lead (Pb) – 5.93 X 10⁻⁶ lbs/MMBTU, test method average.

14) Hydrogen Fluoride (HF) – 33.15 lbs/hr, test method average.

Note: These emission limits include periods of start-up, shutdown and malfunction; see also 10 CSR 10-6.050 and the definitions in 10 CSR 10-6.020.

- F. KCPL shall maintain the pulverized coal boiler and associated air pollution control equipment in accordance with good air pollution control practices to assure proper functioning of the equipment and minimize malfunctions.
- 3. Specifications, Operating Limits and Emission Limits for latan Unit 2 (pulverized coal boiler and the associated pollution control equipment)
 - A. The Unit 2 boiler shall utilize a low-sulfur (less than 1.4 lbs/MMBTU) subbituminous coal as the primary fuel. The heat input to the boiler shall not exceed 8,100 MMBTU per hour. No. 2 fuel oil with a sulfur content of less than 0.05 percent shall be used for light off, startup and flame stabilization. No other fuels shall be used without receiving prior written authorization from the Air Pollution Control Program.
 - B. KCPL shall install and effectively operate an SCR unit for the Unit 2 boiler. At least 120 days prior to initial startup, KCPL shall submit to the Air Pollution Control Program design specifications and an operations and monitoring plan for the SCR unit to include the information listed in Special Condition 2.B.
 - C. KCPL shall install and effectively operate a flue gas desulfurization system (wet scrubber) for the Unit 2 boiler. At least 120 days prior to initial startup, KCPL shall submit to the Air Pollution Control Program

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The permittee is authorized to construct and operate subject to the following special conditions:

design specifications, process flow diagrams, elevation and layout drawings and an operations and maintenance manual for the flue gas desulfurization system.

- D. KCPL shall install and effectively operate a fabric filtration system (baghouse(s)) for the Unit 2 boiler. At least 120 days prior to initial startup, KCPL shall submit to the Air Pollution Control Program design specifications, process flow diagrams, elevation and layout drawings and an operations and maintenance manual for the fabric filtration system.
- E. The following emission limits apply to the stack that is associated with the Unit 2 pulverized coal boiler and associated pollution control equipment. KCPL shall not exceed the following emission limits:
 - 1) NO_X 0.08 lbs/MMBTU, based on a 30 day rolling average.
 - 2) SO₂ 0.09 lbs/MMBTU, based on a 30 day rolling average.
 - 3) $SO_2 4{,}374$ lbs/hr, based on a 24-hour rolling average.
 - 4) $SO_2 6,885$ lbs/hr, based on a 3-hour block average.
 - 5) PM₁₀ 0.0236 lbs/MMBTU, based on a 30 day rolling average. This limit includes both filterable and condensable particulate matter.
 - 6) Filterable $PM_{10} 0.014$ lbs/MMBTU, based on a 3-hour rolling average.
 - 7) Filterable Particulate Matter 0.015 lbs/MMBTU, based on a 3-hour rolling average.
 - 8) Opacity 20 percent (6-minute average), except for one 6-minute period per hour of not more than 27 percent.
 - 9) CO 0.14 lbs/MMBTU, based on a 30 day rolling average.
 - 10) VOC 0.0036 lbs/MMBTU, based on the average of 3 test runs.
 - 11) Vapor Phase Mercury KCPL shall comply with the following three (3) limits:
 - a) 39 X 10⁻⁶ lbs/gross MWh, based on a rolling annual average;
 - b) The federally established emission limitation applicable to this unit; and,
 - c) 210 lbs/year, total for Unit 1 and Unit 2, based on a rolling annual average.
 - 12) Sulfuric Acid Mist (H₂SO₄) 7.16 X 10⁻³ lbs/MMBTU, test method average or the limit established by Special Condition 22, whichever is lesser.
 - 13) Lead (Pb) -5.93×10^{-6} lbs/MMBTU, test method average.
 - 14) HF 34.43 lbs/hr, test method average.

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The permittee is authorized to construct and operate subject to the following special conditions:

Note: These emission limits include periods of start-up, shutdown and malfunction; see also 10 CSR 10-6.050 and the definitions in 10 CSR 10-6.020.

- F. KCPL shall maintain the pulverized coal boiler and associated air pollution control equipment in accordance with good air pollution control practices to assure proper functioning of the equipment and minimize malfunctions.
- 4. Specifications, Operating Limits and Emission Limits for Ash Handling and Disposal.
 - A. Fly ash shall be conveyed pneumatically to a storage silo. Emissions from the storage silo shall be controlled by a baghouse.
 - B. A shrouded load-out spout with a vacuum return that is routed to a baghouse or fabric filter shall be used to control emissions when loading marketed fly ash from the fly ash silo to trucks that are leaving the site.
 - C. Fly ash that is destined for the landfill shall be conditioned to at least 20 percent moisture content before it is disposed of in the landfill.
 - D. Bottom ash removed from the pulverized coal boilers and destined for the on-site landfill shall be conditioned to at least 20 percent moisture prior to subsequent handling.
- 5. Specifications, Operating Limits and Emission Limits for Limestone Handling.
 - A. Particulate emissions from the limestone conveyor system (for reclamation of limestone from the storage pile) shall be controlled by a baghouse.
 - B. Particulate emissions from the limestone day storage bins shall be controlled by baghouses.
 - C. With regard to limestone handling, KCPL shall comply with the *New Source Performance Standard for Nonmetallic Mineral Processing Plants*, 40 CFR Part 60, Subpart OOO, as incorporated in 10 CSR 10-6.070.
- 6. Specifications, Operating Limits and Emission Limits for an Auxiliary Boiler.
 - A. The auxiliary boiler shall be fired with No. 2 fuel oil. The sulfur content of the fuel oil shall not exceed 0.05 percent sulfur by weight.

The permittee is authorized to construct and operate subject to the following special conditions:

- B. Heat input to the auxiliary boiler shall not exceed 219.4 MMBTU/hr or 1,560 gal/hr.
- C. The auxiliary boiler shall not be operated more than 876 hours per calendar year.
- D. The following emission limits apply to the auxiliary boiler. KCPL shall not exceed the following emission limits:
 - 1) NO_X 0.100 lbs/MMBTU, test method average.
 - 2) SO₂ 0.052 lbs/MMBTU, test method average.
 - 3) PM₁₀ 0.024 lbs/MMBTU, test method average. (Note: This is a BACT limit, based on good combustion practices and clean fuel.)
 - 4) Particulate Matter 0.030, lbs/MMBTU, test method average. (Note: This is a BACT limit, based on good combustion practices and clean fuel.)
 - 5) CO 0.04 lbs/MMBTU, test method average. (Note: This is a BACT limit and the control technology selected to meet this BACT limit is good combustion practices.)
 - 6) VOC 0.005 lbs/MMBTU, test method average. (Note: This is a BACT limit and the control technology selected to meet this BACT limit is good combustion practices.)
- 7. Specifications and Operating Limits for a Fuel Oil Storage Tank.
 - A. The fuel oil storage tank shall be a vertical fixed roof tank with a maximum capacity of 500,000 gallons.
 - B. The throughput shall not exceed 1,872,817 gallons per year. Fuel oil sulfur analysis must be conducted by KCPL or the fuel oil supplier for each shipment of fuel oil delivered to the storage tank.
- 8. BACT for Cooling Towers
 - A. The cooling towers shall be equipped with high efficiency drift eliminators that are designed to reduce drift to less than 0.0005 percent. Verification of drift loss shall be by manufacturer's guaranteed drift loss and shall be kept on site and made readily available to Department of Natural Resources' employees upon request.
 - B. The cooling tower(s) shall be operated and maintained in accordance with the manufacturer's specifications. Manufacturer's specifications shall be

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The permittee is authorized to construct and operate subject to the following special conditions:

kept on site and made readily available to Department of Natural Resources' employees.

- C. The cooling water circulation rate shall not exceed 30,096 thousand gallons per hour (= 21,970 mmgal/mth = 263,640 mmgal/yr).
- D. KCPL shall keep records of the monthly and 12-month rolling averages of the amount of water circulated.
- E. The total dissolved solids (TDS) concentration in the circulated cooling water shall not exceed a TDS concentration of 15,000 parts per million (ppm). A TDS sample shall be collected and the results recorded daily to verify the TDS concentration.
- 9. Baghouses and Other Particulate Control Devices
 - A. All baghouses shall be operated and maintained in accordance with the manufacturer's specifications. Each baghouse shall be equipped with a gauge that indicates pressure drop across the control device. Pressure gauges or a visual display of the pressure data (i.e., monitor or chart) shall be located such that the Department of Natural Resources' employees may easily observe them during a site visit. Replacement filters for the baghouses shall be kept on hand at all times. The bags shall be made of fibers appropriate for operating conditions expected to occur (i.e. temperature limits, acidic and alkali resistance, and abrasion resistance).
 - B. KCPL shall monitor and record the operating pressure drop across the baghouses at least once every 24 hours. The operating pressure drop shall be maintained within the design conditions specified by the manufacturer.
 - C. KCPL shall maintain an operating and maintenance log for the baghouses which shall include the following:
 - 1) Incidents of malfunction, with impact on emissions, duration of event, probable cause, and corrective actions; and
 - 2) Maintenance activities, with inspection schedule, repair actions, and replacements, etc.
 - D. Bin vent filters, cyclones and other particulate control devices shall be operated in accordance with manufacturer's recommendations and shall receive periodic inspection and maintenance to ensure proper operation.

The permittee is authorized to construct and operate subject to the following special conditions:

10. Haul Roads

A. Paved Roads

- Maintenance and/or repair of the road surface shall be conducted as necessary to ensure that the physical integrity of the pavement is adequate to achieve control of fugitive emissions from these roads.
- 2) KCPL shall periodically water, wash and/or otherwise clean all of the paved portions of the haul roads as necessary to achieve control of fugitive emissions from these roads.
- B. Unpaved Roads and Storage Pile Vehicle Activity Area KCPL shall control emissions from all unpaved haul roads by <u>either</u> documented watering or the application of chemical dust suppressant.
 - 1) Chemical Dust Suppressant
 - a) The suppressant (such as magnesium chloride, calcium chloride, lignosulfonates, etc.) shall be applied in accordance with the manufacturer's suggested application rate and re-applied as necessary to achieve control of fugitive emissions from these areas.
 - b) KCPL shall keep records of the time, date, and the amount of material applied for each application of chemical dust suppressant agent on these areas. The records shall be kept on site for not less than five (5) years, and made available to Department of Natural Resources' personnel upon request.

2) Documented Watering

- a) Water shall be applied in accordance with a recommended application rate of 100 gallons per day per 1,000 square feet of unpaved/untreated surface area of haul roads/vehicle active area as necessary to achieve control of fugitive emissions from these areas.
- b) KCPL shall maintain a log that documents daily water applications. This log shall include, but is not limited to, date and volumes (e.g., number of tanker applications and/or total gallons used) of water application. The log shall also record rationale for not applying water on day(s) the areas are in use (e.g., meteorological situations, precipitation events, freezing, etc.).
- c) Meteorological precipitation of any kind, (e.g. a quarter inch or more rainfall, sleet, snow, and/or freeze thaw conditions) which is sufficient in the amount or condition to achieve

The permittee is authorized to construct and operate subject to the following special conditions:

- control of fugitive emissions from these areas while the areas are in use, may be substituted for water application until such time as conditions warrant application of water.
- d) Watering may also be suspended when the ground is frozen, during periods of freezing conditions when watering would be inadvisable for traffic safety reasons, or when there will be no traffic on the roads. KCPL shall record a brief description of such events in the same log that documents the watering.
- e) The records shall be kept on site for not less than five (5) years, and made available to Department of Natural Resources' personnel upon request.
- C. Daily Limits for Haul Roads
 KCPL shall not exceed the following daily tonnage-hauled limits:

Description	Limit - Tons /Day
Unit 1 Fly Ash Sold	343.3
Unit 1 Bottom Ash Sold	205.5
Unit 1 Gypsum Sold	0
Unit 1 Fly Ash to Landfill	410.9
Unit 1 Bottom Ash to Landfill	0
Unit 1 Gypsum to Landfill	592.8
Unit 1 Limestone	301.5
Unit 2 Fly Ash Sold	356.5
Unit 2 Bottom Ash Sold	213.4
Unit 2 Gypsum Sold	0
Unit 2 Fly Ash to Landfill	426.7
Unit 2 Bottom Ash to Landfill	0
Unit 2 Gypsum to Landfill	615.6
Unit 2 Limestone	330.0

If any parameters affecting the emission factors for the haul roads change, these daily limits are subject to amendment. The parameters affecting the haul road emission factors include the length of the haul road, surface material silt content (a default value of 8.3 % was used) and mean vehicle weight. If KCPL wants to sell gypsum or send bottom ash to the on-site landfill, a permit amendment will be required.

11. Restriction of Public Access – Fencing or Physical Barrier to Restrict Public Access to Property

The permittee is authorized to construct and operate subject to the following special conditions:

KCPL shall preclude public access to property that is considered within the non-ambient air zone with respect to the air quality impact analysis conducted for this permit. Installation and maintenance of a fence or other physical barrier shall be the means to preclude public access. A map showing property boundary (precluded areas) can be found in January 27, 2006, Kansas City Power and Light Prevention of Significant Deterioration Air Dispersion Modeling (latan I and II) Memorandum, Figure 14. KCPL shall complete construction of the physical barrier to prior to commencing operation of the modified Unit 1 boiler.

12. Compliance Testing

- A. Initial performance/certification testing shall be conducted in order to verify compliance with special conditions 2.E.(1) through (14), 3.E.(1) through (14), 6.D.(1) through (6) and to certify the accuracy of the continuous emission monitoring systems (CEMS).
- B. The performance/certification tests shall be performed within 60 days of achieving the maximum production rate, but no later than 180 days after initial startup.
- C. The date on which performance/certification tests are conducted shall be pre-arranged with the Air Pollution Control Program a minimum of 30 days prior to the proposed test so that a pretest meeting may be arranged if necessary, and to assure that the test date is acceptable for an observer to be present. A completed Proposed Test Plan form (copy enclosed) may serve the purpose of notification and must be approved by the Air Pollution Control Program prior to conducting the required emission testing.
- D. During the initial performance tests KCPL shall analyze a minimum of ten (10) representative samples of as-received coal for the following parameters:
 - 1) Higher Heating Value
 - 2) Ash
 - 3) Moisture
 - 4) Sulfur
 - 5) Arsenic
 - 6) Bervllium
 - 7) Cadmium
 - 8) Chlorine
 - 9) Chromium

The permittee is authorized to construct and operate subject to the following special conditions:

- 10) Fluorine
- 11) Lead
- 12) Manganese
- 13) Mercury
- Nickel 14)
- 15) Selenium

The analytical results shall be submitted with the performance test report.

- E. As part of the initial performance test, KCPL shall measure emission rates for hydrogen fluoride, arsenic, beryllium, cadmium, chromium, cobalt, manganese, nickel and selenium from the pulverized coal boilers. In the event that the measured emission rates of these HAPs exceed the emission rates used in the air quality analysis, then KCPL shall be required to submit to the Air Pollution Control Program a revised ambient air quality analysis for these pollutants.
- F. As part of the performance/certification test plan, KCPL shall include details regarding the CEMS to include the following:
 - Manufacturer's specifications for the analyzers. 1)
 - 2) A description of how the installation of sampling probes and lines was conducted to ensure compliance with applicable regulatory requirements and to ensure delivery of a properly conditioned representative sample of stack gas to the analyzer(s), and
 - 3) A description of the testing procedures and methods that will be utilized to certify the accuracy of the CEMs.
- G. Two (2) copies of a written report of the performance test results shall be submitted to the Director of the Air Pollution Control Program within 30 days of completion of any required testing. The report must include legible copies of the raw data sheets, analytical instrument laboratory data, and complete sample calculations from the required EPA method for at least one (1) sample run.
- Η. With regard to the pulverized coal fired boilers, stack testing for VOC, sulfuric acid mist, lead, hydrogen fluoride, condensable particulate matter and filterable PM₁₀ shall be repeated at least once every 2 years and the results shall be reported to the Air Pollution Control Program. The date on which these stack tests are conducted must be pre-arranged with the Air Pollution Control Program a minimum of 30 days prior to the proposed test so that a pretest meeting may be arranged if necessary, and to assure that the test date is acceptable for an observer to be present. A

The permittee is authorized to construct and operate subject to the following special conditions:

completed Proposed Test Plan form (copy enclosed) may serve the purpose of notification and must be approved by the Air Pollution Control Program prior to conducting the required emission testing.

- 13. Continuous Emission Monitoring System (CEMS)/Continuous Opacity Monitoring System (COMS) Pulverized Coal Boilers (Units 1 and 2).
 - A. KCPL shall install, certify, operate, calibrate, test and maintain CEMS for $NO_{X_1}SO_{2_1}CO$ and any necessary auxiliary monitoring equipment in accordance with all applicable regulations. If there are conflicting regulatory requirements, the more stringent shall apply.
 - B. KCPL shall install, certify, operate, calibrate, test and maintain COMS for opacity in accordance with all applicable regulations. If there are conflicting regulatory requirements, the more stringent shall apply.
 - C. KCPL shall install, certify, operate, calibrate, test and maintain CEMS for vapor phase mercury in accordance with the Environmental Protection Agency's regulations published in the May 18, 2005 Federal Register. See 40 CFR Part 75, Appendices A, B and K.
 - D. KCPL shall install, certify, operate, correlate and maintain CEMS for particulate matter in accordance with the performance specification and quality assurance procedures of 40 CFR Part 60, Appendix B, Performance Specification 11 and Appendix F, Procedure 2.
 - E. KCPL shall install and operate a data acquisition and handling system to calculate emissions in terms of the emission limitations specified in this permit.
 - F. Compliance with the NO_{X_1} SO_2 and CO emission limits for the pulverized coal boilers shall be demonstrated through the use of the required CEMS.
 - G. Compliance with the opacity limit for the pulverized coal boilers shall be demonstrated through the use of the required COMS.
 - H. Compliance with the PM₁₀, filterable PM₁₀ and filterable particulate matter emission limits for the pulverized coal boilers shall be demonstrated through the use of the required CEMS, however data gathered from the CEMS shall be adjusted as follows:

 $PM_{10} = PM_{CEM} + PM_{CONDENSIBLE} - PM_{>10}$

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The permittee is authorized to construct and operate subject to the following special conditions:

Filterable $PM_{10} = PM_{CEM} - PM_{>10}$

Where,

 PM_{CEM} = reported value from the particulate matter CEMS.

= Filterable particulate matter.

PM_{CONDENSIBLE} = condensible particulate matter, from the stack test data.

PM_{>10} = mass fraction of particulate matter greater than ten microns in diameter (from stack test data) multiplied by PM_{CEM}.

I. Compliance with the mercury emission limits for the pulverized coal boilers shall be demonstrated through use of the required CEMS.

14. Operational Monitoring

- A. KCPL shall maintain an operational log, which shall detail each startup, shutdown, and malfunction of the pulverized coal boilers and associated pollution control systems.
- B. KCPL shall maintain an operational log, which shall detail each startup, shutdown, and malfunction of the auxiliary boiler. This operations log shall include a running total of the hours per year the auxiliary boiler is online.
- C. KCPL shall maintain an operational log for the emergency fire pumps that includes a running total of the hours per year the emergency fire pumps are in use; the total shall not exceed 200 hours.
- D. KCPL shall maintain inspection, maintenance, and repair log(s) for the pulverized coal boilers and associated pollution control systems.
- E. KCPL shall record the analysis of higher heating value, ash, sulfur and moisture content of every shipment of coal that is delivered to the installation, using a sample that is collected in a manner representative of the entire shipment.
- F. KCPL shall analyze a representative sample of fuel oil from the fuel oil storage tank for sulfur content and higher heating value at least once per year. As an alternative, KCPL may use analytical results from the fuel vendor.

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The permittee is authorized to construct and operate subject to the following special conditions:

- G. KCPL shall continuously monitor and record the following process parameters:
 - 1) Operating status of each major piece of equipment;
 - 2) Gross kilowatts produced by the turbine(s) associated with the pulverized coal boilers and auxiliary boiler;
 - 3) Mass feed rate of coal fed to the pulverized coal boilers;
 - 4) Mass feed rate of fuel oil fed to the auxiliary boiler;
 - 5) Pressure drop across the baghouses that are associated with the Unit 1 and Unit 2 pulverized coal boilers;
 - 6) Ammonia injection rate for the SCR system;
 - 7) Inlet NO_x upstream of the SCR system;
 - 8) Flue gas temperature in the vicinity of ammonia injection;
 - 9) Flue gas temperature at the outlet of the SCR catalyst; and
 - 10) Pressure drop across the SCR catalyst.

15. Recordkeeping

- A. KCPL shall maintain daily records for railcar unloading operations. For each train-set unloaded, KCPL shall record the total duration of the unloading event and total mass of coal unloaded. KCPL shall calculate an average unloading rate for each unloading event to demonstrate compliance with Special Condition 1.B of this permit.
- B. KCPL shall maintain daily records to demonstrate compliance with the heat input rate limitations specified in Special Conditions 2.A., 3.A. and 20 of this permit.
- C. KCPL shall maintain daily records to document the tonnage of combustion by-products and limestone hauled to demonstrate compliance with Special Condition 10.C. of this permit.
- D. KCPL shall maintain all records required by this permit for not less than five (5) years and shall make them available immediately to any Missouri Department of Natural Resources' personnel upon request.

16. Reporting

A. KCPL shall report to the Air Pollution Control Program's Enforcement Section, P.O. Box 176, Jefferson City, MO 65102, no later than ten (10) days after the day in which emissions exceed the limits established by this

Page No. | 17 Permit No. **01 2 0 0 6 - 0 1 9** Project No. | 2005-05-062

SPECIAL CONDITIONS:

The permittee is authorized to construct and operate subject to the following special conditions: permit.

- B. KCPL shall report to the Air Pollution Control Program's Enforcement Section, P.O. Box 176, Jefferson City, MO 65102, no later than ten (10) days after the day in which operation of equipment at this installation is not in accordance with any operational limitation or condition established by this permit.
- C. KCPL shall comply with the requirements of 10 CSR 10-6.050 with regard to Start-Up, Shutdown and Malfunction Conditions.
- D. KCPL shall report to the Air Pollution Control Program's Enforcement Section, P.O. Box 176, Jefferson City, MO 65102, no later than ten (10) days after the date in which it is discovered that emission factors used in this permit (or permit application) underestimated actual emissions.

17. Post-Construction Ambient Air Monitoring

- A. KCPL shall conduct post-construction ambient air monitoring for mercury and PM₁₀ for a minimum of one (1) year after the pulverized coal boiler is fully operational. The monitoring period shall begin within six (6) months of the date that the pulverized coal boiler becomes fully operational. Monitoring may be discontinued upon written request and receipt of approval from the Air Pollution Control Program's Director.
- The monitoring shall be conducted under an approved Quality Assurance B. Project Plan at sites approved by the Air Pollution Control Program.
- C. The Quality Assurance Project Plan shall be submitted to the Air Pollution Control Program within six (6) months from the date of issuance of this permit.
- In the event that post-construction monitoring reveals a concentration of D. mercury, at or beyond the property boundary, in excess of 0.14 micrograms per cubic meter, 24-hour averaging time, then KCPL shall submit a corrective action plan to the Air Pollution Control Program within 20 days of receipt of such analytical results. The corrective action plan shall specify additional control measures that will be employed to control mercury emissions from combustion by-product handling and disposal.
- The post-construction PM₁₀ monitoring shall be evaluated along with the E. pre-construction monitoring data collected at this location. The purpose of

Page No. 18 2 0 0 6 - 0 1 9 Permit No. Project No. | 2005-05-062

SPECIAL CONDITIONS:

The permittee is authorized to construct and operate subject to the following special conditions:

this portion of the monitoring exercise is to evaluate the 24-hour PM₁₀ increment standard. If this evaluation demonstrates a contribution greater than the increment standard from the new project emissions, then KCPL shall submit a corrective action plan to the Air Pollution Control Program to address this finding. The corrective action plan shall identify alternatives to reduce particulate emissions/impacts. The corrective action plan will be due 30 days from a finding of excessive concentration.

- 18. This project will create excess netting emissions reductions totaling approximately 3,500 tons of NO, and 12,200 tons of SO,. KCPL shall not use these excess emission reduction credits for SO, and NO, to avoid the applicability of BACT in any future permit applications to construct additional units at the latan Station or to modify latan Units 1 or 2 during the contemporaneous period (2001 to 2010).
- 19. In the event that there are conflicting requirements or specifications when comparing state and federal regulations and laws, the contents of the amended permit application and the conditions of this permit, the most stringent requirements or specifications shall apply.
- 20. The Unit 1 boiler heat input rate shall not exceed 6,600 MMBTU/hr. KCPL shall record and report pursuant to this condition within 90 days of issuance of this permit. After the new pollution controls (SCR, baghouse and wet scrubber) are in place and fully operational, the Unit 1 boiler heat input rate may exceed 6,600 MMBTU/hr, but shall not exceed 7,800 MMBTU/hr.
- 21. The purpose of this condition is to determine a more accurate heat input measurement than the method in use as of the date of this permit. KCPL may propose alternate methods for making this compliance demonstration. Prior to using any alternate methods KCPL must receive written approval from the Director of the Air Pollution Control Program. Heat input rate compliance demonstrations (see Special Conditions 2.A., 3.A. and 20) shall be accomplished using coal mass feed rate data, oil volumetric flow rate data and heating value analyses of the coal and oil. The higher heating value for coal used in the heat input rate compliance calculations shall be at least 95 percent of the 30-day rolling average of as-received coal higher heating values. The higher heating value for oil used in the heat input rate compliance calculations shall be the results of KCPL's most recent analysis, or 135,000 BTU/gallon, whichever is greater. The 95th percentile heat input rate for any given 24-hr period shall not exceed the rates specified in Special conditions 2.A., 3.A. and 20. The 95th percentile heat input rate shall be calculated at least once per hour and shall

The permittee is authorized to construct and operate subject to the following special conditions: include data from the 24-hour period that just passed.

- 22. Possible Decrease in the Sulfuric Acid Mist Emission Limits for Unit 1 and Unit 2 Coal-Fired Boilers
 - A. Within 90 days of the issuance of this permit KCPL shall conduct emissions tests to determine the emission rate of sulfuric acid mist from the existing Unit 1 boiler.
 - B. The date on which the emissions tests are conducted shall be prearranged with the Air Pollution Control Program a minimum of 30 days prior to the proposed test so that a pretest meeting may be arranged if necessary, and to assure that the test date is acceptable for an observer to be present. A completed Proposed Test Plan form (copy enclosed) may serve the purpose of notification and must be approved by the Air Pollution Control Program prior to conducting the required emission testing.
 - C. If emission rates of sulfuric acid mist from the existing Unit 1 boiler are found to be less than less than 120 lbs/hr, then new sulfuric acid mist emission limits must be developed for the modified Unit 1 boiler and the Unit 2 boiler.
 - D. The new emission limits for the modified Unit 1 boiler and Unit 2 boiler, combined total, shall be less than the average emission rate determined by the existing Unit 1 emissions test.
 - E. If the approach described by items A. through D. of this Special Condition is not workable, then a best available control technology analysis (BACT) shall be conducted for sulfuric acid mist. If this turns out to be the case, the BACT analysis must be reviewed and approved by the Air Pollution Control Program prior to modification of the Unit 1 boiler or start up of the Unit 2 boiler.
- 23. KCPL shall correct the emission inventory questionnaires for the years 2003 and 2004 with respect to the haul road emissions associated with fly ash sales. The corrections and associated fees shall be submitted to the Air Pollution Control Program within 60 days of permit issuance.

REVIEW OF APPLICATION FOR AUTHORITY TO CONSTRUCT AND OPERATE SECTION (8) REVIEW

Project Number: 2005-05-062 Installation ID Number: 165-0007

Permit Number:

012006-019

Kansas City Power & Light Company Iatan Generating Station 20250 Highway 45 North Weston, MO 64098 Complete: July 29, 2005 Reviewed: May-October 2005

Parent Company: Great Plains Energy, Inc. 1201 Walnut Street Kansas City, MO 64141

Platte County, S31, T45N, R36W

REVIEW SUMMARY

- Kansas City Power & Light Company (KCPL) has applied for authority to construct a
 new pulverized coal-fired boiler at the existing latan Generating Station. KCPL also
 intends to modify the existing Unit 1 generating unit to increase the heat input and
 upgrade the pollution control system. Further details about the intended new
 construction and modifications are presented in the Project Description.
- 40 CFR Part 60 Subpart Da, Standards of Performance for Electric Utility Steam Generating Units for Which Construction is Commenced after September 18, 1978, is applicable to the latan Unit 2 pulverized coal fired boiler.
- 40 CFR Part 60, Subpart D, Standards of Performance for Fossil-Fuel Fired Steam Generators for Which Construction is Commenced after August 17, 1971, is applicable to the latan Unit 1 pulverized coal-fired boiler.
- 40 CFR Part 60, Subpart Y, Standards of Performance for Coal Preparation Plants, applies to the coal processing and conveying equipment (including the crushers), coal storage systems, and coal transfer and loading systems.
- 40 CFR Part 60, Subpart OOO, Standards of Performance for Nonmetallic Mineral Processing Plants, applies to limestone handling processes.
- 40 CFR Part 60, Subpart Db, Standards of Performance for Industrial-Commercial-Institutional Steam Generating Units, applies to the auxiliary boiler.
- On May 18, 2005, the Environmental Protection Agency (EPA) published in the Federal Register a final rule entitled *Standards of Performance for New and Existing Stationary Sources: Electric Utility Steam Generating Units*. This rule, otherwise

known as the Clean Air Mercury Rule, established emission limitations for vapor phase mercury for new coal-fired utility units and it also created a market-based cap and trade system for mercury emissions. The cap and trade system applies to both existing and new coal-fired utility units. The vapor phase mercury emission limitation established in the Clean Air Act Mercury Rule for new coal-fired utility units burning subbituminous coal and equipped with wet scrubbing is 42 X 10⁻⁶ lb/gross MWh. On October 28, 2005 EPA published in the Federal Register a reconsideration of the May 18, 2005 rule. This reconsideration contemplated an increase of the vapor phase mercury emission limitation for new coal-fired utility units burning subbituminous coal to either 66 X 10⁻⁶ lb/gross MWh or 97 X 10⁻⁶ lb/gross MWh, dependent upon the amount of precipitation that is typical for the area where the plant is located.

- On March 29, 2005 EPA published a final rule entitled Revision of December 2000
 Regulatory Finding on the Emissions of Hazardous Air Pollutants from Electrical
 Utility Steam Generating Units and the Removal of Coal- and Oil-Fired Electrical
 Utility Steam Generating Units from the Section 112(c) List. Through this
 rulemaking EPA has concluded that it is no longer appropriate or necessary to
 regulate coal- and oil- fired utility units under section 112 of the Clean Air Act and
 has removed such units from the 112(c) list.
- 10 CSR 10-6.060(9) is the section of the State construction permits rule that applies
 to major sources of hazardous air pollutants. Before EPA's rulemaking of March 29,
 2005, a Section (9) case-by-case maximum achievable control technology (MACT)
 analysis for hazardous air pollutants (HAPs) would have been required as part of
 this permitting process. However, there is an exemption at Subsection (C) of
 Section (9) that states the following:

The requirements of section (9) of this rule do not apply to-

- 1. Electrical utility steam generating units unless they are listed on the source category list established in accordance with section 112(c) of the Clean Air Act; or
- 2. Research and development activities.

Accordingly, a case-by-case MACT analysis is no longer required for HAPs such as mercury, hydrochloric acid and hydrogen fluoride.

- In a letter to the Air Pollution Control Program dated December 9, 2005 KCPL volunteered to comply with a mercury limit of 210 lbs/year for Units 1 and 2 combined.
- This review was conducted in accordance with Sections (6) and (8) of 10 CSR 10-6.060, Construction Permits Required. This project is considered as a major modification to KCPL's latan power plant. Net emissions increases from this project are above Prevention of Significant Deterioration (PSD) significant emission rates for CO, particulate matter, PM₁₀, and VOC.
- The Best Available Control Technology (BACT) requirements apply to the pollutants CO, particulate matter, PM₁₀, and VOC.

- Due to the addition of selective catalytic reduction for NO_x control and a wet scrubber for SO₂ control on the latan Unit 1 boiler, there will be a net emissions decrease for NO_x, SO₂ and sulfuric acid mist for this project. See the Netting Analysis section of this permit review document for further detail.
- This installation is located in Platte County, an attainment area for all criteria air pollutants.
- This installation is on the List of Named Installations [10 CSR 10-6.020(3)(B), Table 2] Number 27 Fossil-fuel fired steam electric plants of more than 250 million British thermal units per hour heat input.
- Air quality modeling for this project was performed to determine the ambient impact
 of air pollutants. Based upon the air dispersion modeling reviewed by the Air
 Pollution Control Program staff, the study submitted by KCPL is complete and
 demonstrates that KCPL will not contribute to any violation of the National Ambient
 Air Quality Standards (NAAQS) or available increment.
- There are no currently applicable State or Federal laws or regulations that allow any limitation on CO₂ emissions for this project.

INSTALLATION DESCRIPTION

KCPL has applied for the authority to install a pulverized coal boiler, an auxilliary boiler, associated storage, handling and pollution control equipment, a fuel oil storage tank and a landfill, all adjacent to the existing latan Generating Station (Installation ID Number 165-0007). The existing installation consists of a pulverized coal boiler with an electrostatic precipitator, coal and ash handling facilities and an ash pond. The existing boiler is a dry bottom, wall-fired unit utilizing subbituminous coal as the primary fuel. Fuel oil (Number 1, Number 2 and used oil) is used for start-up, and as back-up fuel. The installation received a permit from EPA in 1977 and began operation in 1980. In 1993 the Air Pollution Control Program issued a construction permit for a de minimis change at this installation which involved a decrease in the amount of power delivered to the electrostatic precipitator (Permit Number 1293-004). A Part 70 Operating Permit (Permit Number OP1999160) was issued by the Air Pollution Control Program in October 1999. KCPL submitted a Part 70 Permit renewal application in October 2004. The application is currently awaiting technical review.

PROJECT DESCRIPTION

KCPL plans to install a new pulverized coal boiler with a maximum heat input of 8,100 MMBTU/hr. The permit application indicates that the boiler will be either an opposed-wall-fired or tangentially-fired dry-bottom boiler combusting low sulfur subbituminous coal as the primary fuel, and Number 2 fuel oil for start-up. The steam produced as a result of fuel combustion will be routed to a turbine. The turbine/generator is expected to have a nominal gross electric output of approximately 930 megawatts. Pollution control devices for the new pulverized coal boiler will include SCR with ammonia

injection for NO_x control, a baghouse for control of particulate matter and a wet scrubber for control of SO₂.

As part of this project KCPL plans to upgrade the pollution control system for the latan Unit 1 boiler and they also intend to increase the heat input rate to the boiler. The maximum hourly design rate will increase to 7,800 MMBTU/hr. The pollution control upgrade to the latan Unit 1 boiler entails removal of the electrostatic precipitator and replacement with a baghouse, installation of an SCR with ammonia injection for NO_x control and installation of a wet scrubber for control of SO_2 .

Other emission sources for this project include the following:

Coal Storage and Handling

Coal will be delivered to the site by rail, to the existing rail car unloading area. In order to meet the requirements of this permit, KCPL will be required to install a baghouse to control particulate emissions from the rail car unloading process. In the permit application, KCPL indicates that the coal will be a low sulfur subbituminous coal from Wyoming. A rotary rail car dumper will dump the coal into a below grade hopper. A system of conveyers, a rotary stacker/reclaimer and transfer towers will be used to deliver coal to storage, crushing and boiler operations. A combination of crushers and pulverizers will be used to pulverize the coal to a consistency similar to talcum powder.

Ash Handling and Disposal

Fly ash from the coal-fired boilers will be conveyed pneumatically to a storage silo and will subsequently be transferred to a haul truck. Fly ash that is destined for the landfill will be conditioned by mixing with water in a pug mill. Marketable fly ash will be transferred to a haul truck via a telescoping chute.

Bottom ash from the coal-fired boilers will be placed in a storage pile and then loaded into a haul truck for delivery to off-site users (such as cement kilns), or delivered to the on-site landfill.

Auxiliary Boiler and Fuel Oil Tank

The auxiliary boiler will use Number 2 fuel oil and will have a maximum heat input rate of 219.4 MMBTU/hr. Operation of this boiler is limited to 876 hours per year. A 500,000 - gallon capacity above ground tank will be installed for fuel oil storage.

Limestone Handling

Limestone will be used for SO₂ scrubbing. Limestone will be delivered by truck or rail and will be placed in a storage pile and then conveyed to storage bins for use in the wet scrubbers.

Haul Roads

Truck traffic will include limestone deliveries, combustion by-product hauling to the landfill and off-site and gypsum hauling.

Cooling Towers

The cooling towers will be a source of particulate emissions.

Emergency Fire Pumps

Two (2) emergency fire pumps will be installed as part of this project. They will utilize fuel oil and will be limited to 200 hours per year of operation. One pump will be rated at 460 horsepower and the other will be rated at 265 horsepower.

EMISSIONS/CONTROLS EVALUATION

Pulverized Coal-Fired Boilers

Potential particulate matter, PM₁₀, CO and VOC emissions from the pulverized coal boiler are greater than PSD significant emission levels and above the levels that trigger a Section (8) review. Potential emissions of all pollutants were calculated based on a maximum heat input rate to the boilers (7,800 MMBTU/hr for Unit 1 and 8,100 MMBTU/hr for Unit 2) and continuous, around the clock operation (8760 hours annually).

A BACT analysis was conducted on the pulverized coal boilers for particulate matter, PM_{10} , CO and VOC. The BACT control device for particulate matter and PM_{10} was determined to be a baghouse. It is anticipated that the control efficiency for PM_{10} will be greater than 99.5 percent. CO and VOC emissions will be minimized through the use of good combustion practices. Potential emissions for each of these pollutants were calculated based on each pollutant's BACT emission limit. The particulate matter, PM_{10} and CO emission rates will be verified through stack testing and continuous emission monitoring. The VOC emission rates will be verified by stack testing.

Potential emissions of NO_x and SO_2 from the pulverized coal boilers were based on the permit limits. In order to meet the permit limits KCPL will be required to install and effectively operate SCR for NOx control and wet scrubbers for SO_2 control. Emission rates for NO_x and SO_2 will be verified through continuous emission monitoring.

Potential emissions of vapor phase mercury were based on the 210 lb/year limit proposed by KCPL. Emission rates for vapor phase mercury will be verified through continuous emission monitoring.

Coal Storage and Handling

PM₁₀ emissions will occur at several points in the storage and handling of coal. The

emission factor for PM₁₀ from rail car unloading was taken from EPA's Factor Information Retrieval System (FIRE) Version 6.24, SCC 30501008, with control efficiencies applied due to baghouse control. Coal transfer and conveying emission factors were predicted by an empirical formula found in EPA Document AP-42, *Compilation of Air Pollution Emission Factors*, Fifth Edition, Section 13.2.4, Aggregate Handling and Storage Piles. 99 percent control efficiency was applied at the transfer towers and coal bunker emission points that have baghouses for particulate control. The coal crushing emission factor was derived from FIRE SCC 30501010 and the AP-42 Section 13.2.4 emission factor (4 drop points) and assumed 99 percent control efficiency for the baghouse. The PM₁₀ emission factor for storage pile wind erosion comes from *Control of Fugitive and Hazardous Dusts*, Cowherd, et al (Equation 3-9), with a control efficiency applied due to the addition of water/chemical dust suppressant to the coal. The PM₁₀ emission factor for vehicular activity around the coal storage piles was obtained from AP-42, Section 11.9, *Western Surface Coal Mining* (see Table 11.9-1 for the bulldozing emission factor).

Ash Handling and Disposal

Ash handling and disposal PM₁₀ emission factors were estimated using an empirical formula from AP-42 Section 13.2.4, *Aggregate Handling and Storage Piles* (1/95).

Auxiliary Boiler and Fuel Oil Tank

The emission factors for SO₂ and CO from the auxiliary boiler were taken from AP-42 Section 1.3, *Fuel Oil Combustion* (9/98), using a sulfur content of 0.05 percent and a heating value of 140 MMBTU/10³ gal. The emission factors for NO_x, PM₁₀ and VOC were based on the permit limits. Emission rates from the auxiliary boiler (for all pollutants discussed in this paragraph) will be verified through stack testing. Potential emissions from the fuel oil tank were estimated by using EPA's TANKS 4.0 software.

Limestone Handling

Limestone handling PM₁₀ emission factors were estimated using an empirical formula from AP-42 Section 13.2.4, *Aggregate Handling and Storage Piles* (1/95).

Haul Roads

Potential emissions of PM₁₀ from the haul roads were estimated from AP-42, Section 13.2.2, *Unpaved Roads* (12/03). Emissions from unpaved haul roads will be controlled either through application of chemical surfactant or watering. Emissions from paved roads will be controlled by periodic washing.

Cooling Towers

The cooling tower's potential PM₁₀ emissions were calculated assuming a total dissolved solids concentration of 15,000 parts per million (ppm) and a recirculation rate of 501,600 gallons per minute. The high efficiency drift eliminator will control

drift to 0.0005 percent, leaving a drift rate of approximately 2.5 gallons of water per minute lost from the cooling towers. For the purpose of potential emission calculations, the Air Pollution Control Program utilized an overly conservative approach where potential PM_{10} emissions were assumed to be 100 percent of the total particulate matter emitted.

Table 1: Emissions Summary (tons per year)

	rable 1: Emissions Cammary (tens per y			<u></u>
Pollutant	Regulatory De Minimis Levels	Existing Potential Emissions	Existing Actual Emissions (2004 EIQ)	Net Emissions Increase
PM ₁₀	15.0	Major	359.2	941.6
SO ₂	40.0	Major	19219.3	-12,198.8
NO _x	40.0	Major	9694.3	-3515.0
VOC	40.0	Major	88.5	164.1
CO	100.0	Major	738.1	9710.9
HAPs	10.0/25.0	Major	91.4	N/D
H ₂ SO ₄ mist	7.0	N/D	587.4	-62.1
Lead	0.6	N/D	0.26	0.13
Mercury	0.1	N/D	0.16	None Expected
Hydrogen Chloride	10.0	N/D .	16.6	N/D
Hydrogen Fluoride	10.0	N/D	70.4	N/D

^{*}N/D = Not Determined

PERMIT RULE APPLICABILITY

This review was conducted in accordance with Sections (6) and (8) of Missouri State Rule 10 CSR 10-6.060, *Construction Permits Required*. This project is a major modification to KCPL's latan power plant. Net emissions increases from this project are above PSD significant emission rates for CO, particulate matter, PM_{10} , and VOC.

Section (9) of 10 CSR 10-6.060 does not apply for the reasons stated in the review summary.

APPLICABLE REQUIREMENTS

KCPL shall comply with the following applicable requirements. The Missouri Air Conservation Laws and Regulations must be consulted for specific record keeping, monitoring, and reporting requirements. For a complete list of applicable requirements for your installation, please consult your operating permit.

GENERAL REQUIREMENTS.

• Submission of Emission Data, Emission Fees and Process Information, 10 CSR 10-6.110

The emission fee is the amount established by the Missouri Air Conservation Commission annually under § 643.079(1), RSMo. Submission of an Emissions Inventory Questionnaire (EIQ) is required April 1 for the previous year's emissions.

- Operating Permits, 10 CSR 10-6.065
- Restriction of Particulate Matter to the Ambient Air Beyond the Premises of Origin, 10 CSR 10-6.170
- Restriction of Emission of Visible Air Contaminants, 10 CSR 10-6.220
- Restriction of Emission of Odors, 10 CSR 10-2.070
- Open Burning Restrictions, 10 CSR 10-2.100
- Start-Up, Shutdown and Malfunction Conditions, 10 CSR 10-6.050

SPECIFIC REQUIREMENTS

- Restriction of Emission of Sulfur Compounds, 10 CSR 10-6.260
- Acid Rain Source Permits Required, 10 CSR 10-6.270
- Restriction of Emission of Particulate Matter From Industrial Processes, 10 CSR 10-6.400
- Emission Limitations and Emissions Trading of Oxides of Nitrogen, 10 CSR 10-6.350
- Emissions Banking and Trading, 10 CSR 10-6.410
- New Source Performance Regulations, 10 CSR 10-6.070
 - ◆ Standards of Performance for Electric Utility Steam Generating Units for Which Construction is Commenced After September 18, 1978, 40 CFR Part 60, Subpart Da
 - ◆ Standards of Performance for Industrial-Commercial-Institutional Steam Generating Units, 40 CFR Part 60, Subpart Db
 - ◆ Standards of Performance for Coal Preparation Plants, 40 CFR Part 60 Subpart Y
 - ◆ Standards of Performance for Nonmetallic Mineral Processing Plants, 40 CFR Part 60, Subpart OOO

BACT ANALYSIS

Introduction

Any new source or major modification subject to Section (8) of 10 CSR 10-6.060, Construction Permits Required, must conduct a Best Available Control Technology (BACT) analysis on any pollutant that has a net emissions increase above PSD significance levels. For this project, the net emissions increase for particulate matter, PM₁₀, CO and VOC are greater than PSD significant emission levels. Therefore a BACT analysis is required for each of these pollutants. A BACT analysis is not required for NO_x, SO₂ or sulfuric acid mist since there is a net emissions reduction for these pollutants after adding controls to the Unit 1 boiler. The BACT requirements are detailed in Section 165(a)(4) of the Clean Air Act, at 40 CFR 52.21 and Section (8) of 10 CSR 10-6.060.

BACT analyses are done on a case-by-case basis and generally utilize a "top down" approach. The following steps detail the top-down approach:

- Identify all potential control technologies must be a comprehensive list, it may include technology employed outside the United States and must include the Lowest Achievable Emission Rate (LAER) determinations.
- 2. Eliminate technically infeasible options must be well documented and must preclude the successful use of the control option.
- 3. Rank remaining control technologies based primarily on control effectiveness, but also considering energy, environmental and economic impacts.
- 4. Evaluate the most effective controls based on case-by-case consideration of control effectiveness, energy, environmental, and economic impacts.
- 5. Select BACT. The "top" performing technology (in terms of control effectiveness) is selected unless it can be ruled out due to technical unfeasibility, energy considerations, collateral environmental impacts or cost considerations. If the top performing control technology is selected the applicant does not have to provide cost and other detailed information for other control options. Selecting BACT also involves specification of an emission limitation that relates to effective use of the BACT control technology. In some cases (such as fugitive emission sources) it is not feasible to measure emission rates, and when this is determined to be the case, certain design, equipment, work practice, operational standards, or a combination thereof, may be prescribed instead of an emission limitation.

KCPL prepared a BACT analysis as part of the permit application – see Section 5. The Air Pollution Control Program's BACT analysis considers the information submitted by KCPL, along with additional information from various sources. The BACT analysis is summarized below.

Particulate Matter and PM₁₀ Control Technologies – Pulverized Coal Fired Boilers

Table 2 lists the control technologies KCPL evaluated for this review (in order of control achieved) and the emission rates each control technology can attain.

Table 2: Particulate Matter and PM₁₀ Control Technologies Considered

Control Technology	Percent Reduction
Baghouse	>99.5%
Electrostatic Precipitator (ESP)	>99%

Baghouses are commonly used for particulate control. A baghouse consists of filter bags suspended in a metal housing. Particulate matter in the flue gas collects on the filter bag surfaces. The dust that accumulates on the bags also serves as a filter. KCPL conducted an economic evaluation and concluded that a pulse-jet baghouse would be as effective as a reverse-gas baghouse and would have lower annualized costs, as compared to the reverse air baghouse. In July 2005 KCPL indicated that pulse-jet baghouses had been selected for this project. In September 2005 KCPL asked that the permit be written to allow either pulse-jet or reverse-gas baghouses, to allow more flexibility in the bidding process.

In a pulse-jet baghouse, the bags are supported on wire cages, and the air is filtered from the outside of the bag to the inside, leaving the dust on the outside. Bag cleaning is accomplished by blasting a short pulse of high-pressure air through a venturi nozzle into the center of the bag, causing the fabric to ripple and knock off the dust from the outside. Pulse-jet baghouses are designed as one large compartment and operate continuously. A pulse of air cleans the bags every few minutes, but the baghouse is not taken off-line during cleaning.

In a reverse-air baghouse, the air is filtered from the inside of the bag to the outside, leaving dust on the inside. Bag cleaning is accomplished by reversing the flow of air, which causes the bags to flex and shake, dislodging particles.

Both pulse-jet and reverse air baghouses are capable of achieving greater than 99.5 percent reduction in filterable particulate matter and PM_{10} emissions. In addition to controlling particulate matter and PM_{10} emissions, baghouses will control particulate HAP emissions. KCPL proposes to install baghouses for both of the boilers. Baghouse control will be more efficient than the existing electrostatic precipitator for Unit 1 – the increased efficiency applies to particulate matter, PM_{10} and $PM_{2.5}$. Baghouses are more efficient than electrostatic precipitators with regard to $PM_{2.5}$.

Baghouse control/fabric filtration represents the top control for filterable particulate matter and filterable PM₁₀ emissions. BACT emission rates were determined as 0.015 and 0.014 lbs/MMBTU for filterable particulate matter and filterable PM₁₀, respectively. This determination was based on evaluation of information submitted by KCPL, examination of recently issued permits, review of proposed amendments to the new source performance standards and the anticipated efficiency of the pulse-jet and reverse-air baghouses.

In addition, the pulverized coal boilers have BACT emission limitations that account for the condensable fraction of PM_{10} (primarily sulfuric acid mist). These limits are consistent with recent permitting actions.

CO Control Technologies - Pulverized Coal- Fired Boilers

Table 3 lists the possible control technologies (in no particular order) for CO emissions from the pulverized coal-fired boilers.

Table 3: CO Control Technologies Considered

Control Technology
Catalytic Oxidation
SCONO _X
Good Combustion Practice

Catalytic Oxidation

Catalytic oxidation is a post-combustion technology used to oxidize CO to carbon dioxide (CO₂) without the introduction of additional chemicals. The activation energy for this reaction is lowered through the use of a catalyst and the oxidation then proceeds by utilizing excess air present in the exhaust gas. An oxidation catalyst is usually precious metal (i.e. platinum) based, and operates in an optimal temperature range between 700°F and 1,100°F.

The use of oxidation catalysts with fuels containing sulfur can promote the oxidation of SO_2 to SO_3 . The SO_3 can react with water or ambient ammonia in the exhaust to form H_2SO_4 . The optimal temperature range for the performance of the oxidation catalyst would require the catalyst to be installed upstream of the wet scrubber and fabric filter. The ash and trace elements in the exhaust stream would foul the catalyst. In addition, catalytic oxidation has never been applied to a coal-fired unit. Thus, the use of a catalytic oxidation system for the proposed pulverized coal fired boiler is not considered technically feasible.

SCONO_x

The $SCONO_X$ system uses an oxidation/absorption/regeneration cycle across a catalyst bed to achieve back end reductions of CO. The technology utilizes the same principles as catalytic oxidation for CO control. Thus, $SCONO_X$ is eliminated from further consideration for the same reasons as catalytic oxidation.

Good Combustion Practices

CO emissions are the result of incomplete combustion. However, reducing CO emissions can result in an increase of NO_X emissions. CO and NO_X emissions can be balanced through the use of good combustion practices. Good combustion practices include practices such as operating with higher flame temperatures, adequate combustion air, and proper air/fuel mixing.

Selection of CO Control Technology for the Pulverized Coal Fired Boilers

As discussed above, the use of catalytic oxidation or SCONO_X are not feasible control options for CO emissions resulting from a pulverized coal fired boiler. The remaining control technology for CO emissions is the implementation of good combustion practices. Thus, the utilization of good combustion practices with a CO emission limit of 0.14 lbs/MMBTU for Unit 2 and 0.16 lbs/MMBTU for Unit 1 was determined to be BACT

for CO. This determination and associated emission rate is consistent with other recently permitted pulverized coal-fired boilers.

Selection of VOC Control Technology for the Pulverized Coal Fired Boilers
Like CO, VOC emissions are the result of incomplete combustion of the coal. The most
efficient means of controlling VOC emissions is combustion. The boiler is essentially a
combustion chamber, and as such, the proper operation of the boiler through the use of
good combustion practices will promote complete combustion. Good combustion
practices include extended residence time, proper mixing of air and fuel, and steady
high temperatures in the combustion zone. Thus, the utilization of good combustion
practices with a VOC emission limit of 0.0036 lbs/mmBtu was determined to be BACT
for VOC from the pulverized coal-fired boilers. This determination and emission rate is
consistent with other recently permitted pulverized coal-fired boilers.

PM₁₀ Control Technologies - Cooling Towers

Particulate emissions occur from the cooling tower as a result of the solids in the water being entrained in the air stream. These droplets of water are known as drift. The most efficient way to remove drift from cooling towers is by installing drift eliminators. Thus, BACT for PM₁₀ from the cooling tower was determined to be high efficiency drift eliminators with a 0.0005 percent drift.

PM₁₀ Control Technologies – Haul Roads

BACT for the haul roads, with the exception of the landfill haul road, was determined to be the paving and periodically washing the roads. This represents the highest level of PM_{10} control, and as such no further evaluation was conducted for other control technologies.

The haul road running from the edge of the landfill onto the landfill itself will not be paved. Paving of the landfill haul road is not feasible in that the road changes as the landfill utilization changes. Thus, BACT for the landfill haul road was determined to be either the application of chemical surfactant or documented watering to achieve a control efficiency of 90 percent.

PM₁₀ Control Technologies – Coal Storage Piles

The size of the storage piles makes capture of particulate matter emissions from the storage piles by mechanical devices infeasible. Thus, it is not possible to control the storage pile emissions through the use of a baghouse. BACT for the coal storage piles was determined to be application of water and/or a chemical surfactant.

PM₁₀ Control Technologies – Coal Handling Operations

The only pollutant that will be emitted from the coal handling equipment is PM₁₀. The coal handling operations include the railcar unloading system, transfer towers, coal unloading and reclamation system and coal crushing. The following control methods represent BACT for coal handling:

- Particulate emissions from rail car unloading will be controlled by a baghouse.
- ♦ A water/chemical dust suppressant mixture will be applied to the coal between

- the rail car unloading hopper and the transfer tower.
- Coal conveyance and transfer systems will be enclosed and vented to a baghouse.
- A telescoping chute will be used to drop coal from conveying equipment to the storage pile and the free fall distance from the end of the chute to the top of the coal pile will be less than ten (10) feet.
- Coal crushing and transfer operations will be controlled by a baghouse.
- The pulverized coal storage silos will be controlled by a baghouse.
- Housekeeping measures such as sweeping, water washing and vacuuming will be used to clean equipment, structures and pavement to prevent or minimize generation of fugitive particulate emissions to the extent practicable.

PM₁₀ Control Technologies – Limestone Handling Operations

Particulate emissions from limestone reclaim operations and the limestone day storage bins will be controlled by baghouses. BACT for the limestone handling, transfer, and preparations points was determined to be the use of baghouses at these two points.

PM₁₀ Control Technologies – Combustion By-Product Handling Operations

Particulate emissions from combustion by-product transfer sources, except fly ash that is sold, will be minimized by adding water to the material prior to transfer. Fly ash collected in the baghouse will be pneumatically transferred to storage silos and will be controlled through the use of a baghouse. A shrouded load-out spout with a vacuum return that is routed to a baghouse or fabric filter will be used to control emissions when loading marketed fly ash from the fly ash silo to trucks that are leaving the site.

BACT for the Auxiliary Boiler

Particulate control devices are not typically installed on units firing No. 2 fuel oil due to the relatively small amount of particulate emissions and the economic infeasibility of adding control. KCPL estimated that controlling particulate emissions from the auxiliary boiler would cost \$17,758 and \$19,797 per ton of pollutant removed for a fabric filter and ESP, respectively.

KCPL proposed a BACT emission limit for PM₁₀ of 0.03 lbs/MMBTU. The applicable 40 CFR Part 63, Subpart DDDDD limit for particulate matter is 0.03 lbs/MMBTU. Note that one limit is for PM₁₀ and the other is for total particulate matter. Table 1.3-6 of AP-42, Section 1.3, *Fuel Oil Combustion* indicates that approximately half of the filterable particulate matter emitted will be PM₁₀. Table 1.3-1 has a filterable particulate matter emission factor of 0.002 lbs/gallon. So the emission factor for filterable PM₁₀ is 0.001 lbs/gallon. Table 1.3-2 has a condensable particulate matter emission factor of 0.0013 lbs/gallon, all PM₁₀. The combined emission factor for filterable and condensable PM₁₀ is 0.0023 lbs/gallon. For a heating value of 140,000 BTU/gallon, the calculated emission factor for PM₁₀ is 0.016 lbs/MMBTU.

It appears appropriate to eliminate add-on controls for particulate matter and PM₁₀ due to economic considerations; however, it also appears appropriate to adjust the BACT PM₁₀ emission limitation downward from what KCPL proposed and to add a particulate matter BACT emission limit consistent with 40 CFR Part 63, Subpart DDDDD. KCPL indicated that they have not been able to obtain vendor guarantees for a 0.020

Ib/MMBTU emission rate, which was the emission rate proposed in first-cut, rough draft of this permit. A search of EPA's RACT/BACT/LAER database (see http://cfpub.epa.gov/RBLC/htm/bl02.cfm) found emission limits as low as 0.024 lbs/MMBTU for this type of boiler. With the above discussion in mind, BACT for PM₁₀ is use of a clean, low sulfur fuel and an emission limit of 0.024 lbs/MMBTU.

With regard to CO and VOC, BACT was determined to be the use of good combustion practices and the CO limit was adjusted downward from what KCPL proposed after consideration of the emission factors published in AP-42, Section 1.3, *Fuel Oil Combustion* and examination of EPA's RACT/BACT/LAER database.

NETTING ANALYSIS

Emissions netting is a term that refers to the process of considering historical and prospective emissions to determine if a "net emissions increase" of a pollutant will result from proposed modifications and/or new construction at an installation. If there is a net emissions increase above PSD significance levels and the source is classified as a "major" source then PSD requirements, including the BACT analysis requirements and ambient air quality analysis requirements, apply.

For this installation, the netting analysis involved looking at the difference between potential future emissions (after all modifications and new construction is complete) and representative historical emissions (2003 and 2004 emissions from the entire installation). The most significant emissions reductions associated with this project come as a result of adding NO_x and SO_2 controls to the Unit 1 boiler. Creditable emissions increases and decreases entered into the net emissions increase calculations came from examination of this project only; there were no other creditable emissions increases or decreases entered into the netting analysis for the contemporaneous period. The contemporaneous period is defined as the period that starts 5 years before the anticipated construction start-up date and extending until the modifications are complete and the new equipment is operational. For this installation, it is anticipated that construction will begin in early 2006 and that the modifications and new construction will be complete and ready to go on-line by 2011. Therefore, the projected contemporaneous period is 2001 through 2010.

The results of the netting analysis indicate that there will be a net emissions decrease for NO_x , SO_2 and sulfuric acid mist. For particulate matter, PM_{10} , VOC and CO there will be a net emissions increase above PSD significance levels. Refer to the Table 1 *Emissions Summary* and the Appendix A *Net Emission Increase Spreadsheets* for further detail.

AMBIENT AIR QUALITY IMPACT ANALYSIS

The ambient air quality impact analysis indicates that this project will not cause ambient air concentrations above acceptable levels. The results of a preliminary impact analysis indicate that ambient air concentrations for CO will be below the modeling significance levels listed in Table 4 of 10 CSR 10-6.060(11), therefore additional analysis was not required. Ambient air concentrations for PM₁₀ are predicted to be greater than

modeling significance levels but below levels that would present a problem with regard to the national ambient air quality standard or PSD increment consumption. Please refer to the incorporated air dispersion modeling memo for additional information.

Note: The 3-hour and 24-hour SO₂ emission limitations for the Unit 1 and Unit 2 pulverized coal boilers are subject to modification dependent upon the results of an ongoing ambient air quality analysis for SO₂. If modified, these emission limitations will be decreased, not increased.

STAFF RECOMMENDATION

On the basis of this review conducted in accordance with Sections (6) and (8) of 10 CSR 10-6.060, *Construction Permits Required*, I recommend permit issuance, with special conditions.

Steve Jaques, P.E.

Environmental Engineer

1/27/06

Date

PERMIT DOCUMENTS

The following documents are incorporated by reference into this permit:

- The Application for Authority to Construct, dated May 2005 and received May 16, 2005, designating Kansas City Power & Light Company as the owner and operator of the installation.
- Air Pollution Control Program Internal Memorandum, dated November 2, 2005, from Kelly Robson to Steve Jaques regarding Kansas City Power & Light – Prevention of Significant Deterioration (PSD) Air Dispersion Modeling (latan I and II).
- Letter, with attachments, dated July 11, 2005 and transmitted by electronic mail July 13, 2005, from KCPL (Terry Eaton) to the Air Pollution Control Program (Steve Jaques) regarding Construction Permit Application for Kansas City Power & Light – latan Unit 2. Attachment 1 – Wet and Dry FGD Technology Description; Attachment 2 – Technical Paper – In-Stack Condensible Particulate Matter Measurements and Issues; Attachment 3 – Intermountain Power Generating Station Approval Order.
- Letter, with attachment, dated July 26, 2005, from KCPL (Terry Eaton) to the Air Pollution Control Program (Steve Jaques) regarding KCPL latan Unit 2 Application. Attachment A - Permit Application BACT Determination for Particulates.
- KCPL's Economic Evaluation for PM₁₀, transmitted by electronic mail July 29, 2005, from KCPL (Terry Eaton) to the Air Pollution Control Program (Steve Jaques).
- Letter dated August 9, 2005 and transmitted by electronic mail August 9, 2005, from KCPL (Terry Eaton) to the Air Pollution Control Program (Steve Jaques) regarding Construction Permit Application

- for Kansas City Power & Light Iatan Unit 2. Subjects: 1) Coal Train Unloading, and 2) Sulfuric Acid Mist Net Emission Increase Analysis.
- Electronic mail, with attachments, transmitted September 8, 2005, from Trinity Consultants (Michael Burkhart) to the Air Pollution Control Program (Steve Jaques) regarding Revised Process Flow Diagrams. Attachment 1 – Process Flow Diagram for Unit 2; Attachment 2 – Process Flow Diagram for Unit 1; Attachment 3 – Revised TANKS 4.0 Emissions Report.
- Electronic mail, with attachment, transmitted September 20, 2005, from KCPL (Paul Ling) to the Air Pollution Control Program (Steve Jaques) regarding latan PSD Rough Draft Permit. Attachment -Revised TANKS 4.0 Emissions Report.
- Air Pollution Control Program Internal Memorandum, dated January 27, 2006, from Kelly Robson to Steve Jaques regarding Revised Kansas City Power & Light – Prevention of Significant Determination (PSD) – Air Dispersion Modeling (latan I & II)